(Original Signature of Member)	

**107TH CONGRESS** 1ST SESSION

H. R. \_

#### IN THE HOUSE OF REPRESENTATIVES

Ms	. Dunn	(for	herself	and	Mr.	Tanner)	) introduced	the	following	bill;	which
	was refe	erred	to the	Com	mitt	ee on					

## A BILL

To amend the Internal Revenue Code of 1986 to phaseout the estate and gift taxes over a 10-year period, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- tives of the United States of America in Congress assembled,
- **SECTION 1. SHORT TITLE.**
- This Act may be cited as the "Death Tax Elimination
- 5 Act".



TITLE

ESTATE.

I—REPEAL OF

#### GIFT, AND GENERATION-SKIP-2 PING TAXES. 3 4 SEC. 101. PHASEOUT OF ESTATE AND GIFT TAXES. 5 (a) Repeal of Estate and Gift Taxes.—Subtitle B of the Internal Revenue Code of 1986 (relating to estate and gift taxes) is repealed effective with respect to estates 7 of decedents dying, and gifts made, after December 31, 9 2010. 10 (b) Phaseout of Tax.—Subsection (c) of section 11 2001 of such Code (relating to imposition and rate of tax) is amended by adding at the end the following new paragraph: 13 14 "(3) PHASEOUT OF TAX.—In the case of estates of decedents dying, and gifts made, during any 15 16 calendar year after 2000 and before 2011— 17 "(A) IN GENERAL.—The tentative tax under this subsection shall be determined by 18 19 using a table prescribed by the Secretary (in 20 lieu of using the table contained in paragraph 21 (1)) which is the same as such table; except 22 that— 23 "(i) each of the rates of tax shall be 24 reduced (but not below zero) by the num-



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ber of percentage points determined under	1
2 subparagraph (B), and	2
3 "(ii) the amounts setting forth the tax	3
4 shall be adjusted to the extent necessary to	4
5 reflect the adjustments under clause (i).	5
6 "(B) PERCENTAGE POINTS OF REDUC-	6
7 TION.—	7
"For calendar year: percentage points is	
2002       10         2003       15         2004       20         2005       25         2006       30         2007       35         2008       40         2009       45         2010       50	
8 "(C) COORDINATION WITH PARAGRAPH	8
9 (2).—Paragraph (2) shall be applied by reduc-	9
ing the 55 percent percentage contained therein	10
by the number of percentage points determined	11
for such calendar year under subparagraph (B)	12
13 "(D) Coordination with credit for	13
STATE DEATH TAXES.—Rules similar to the	14
rules of subparagraph (A) shall apply to the	15
table contained in section 2011(b) except that	16
the number of percentage points referred to in	17
subparagraph (A)(i) shall be determined under	18

the following table:



"F	The number of
"For calendar year:	percentage points is:
2001	
2002	3
2003	41/2
2004	6
2005	7½
2006	9
2007	10½
2008	
2009	
2010	
(c) Effective Date.—The am	endments made by
this section shall apply to estates of d	ecedents dying, and
gifts made, after December 31, 2000.	
TITLE II—INCREASE I	N UNIFIED
ESTATE AND GIFT TA	X CREDIT.
SEC. 201. INCREASE IN UNIFIED EST.	ATE AND GIFT TAX
CREDIT.	
(a) In GENERAL.—The table in s	ubsection (c) of sec-
tion 2010 of the Internal Revenue Coo	de of 1986 (relating
to applicable credit amount) is amende	d to read as follows:
"In the case of estates of decedents dying, and gifts made, during:  2001	\$1,000,000
2002 or thereafter	\$1,300,000.''
(b) EFFECTIVE DATE.—The an	nendment made by
this section shall apply to estates of d	ecedents dying, and

- - 13 gifts made, after December 31, 2000.



1	SEC. 202. REPEAL OF ESTATE TAX BENEFIT FOR FAMILY-
2	OWNED BUSINESS INTERESTS.
3	(a) IN GENERAL.—Section 2057 of the Internal Rev-
4	enue Code of 1986 (relating to family-owned business in-
5	terests) is hereby repealed.
6	(b) Conforming Amendments.—
7	(1) Paragraph (10) of section 2031(c) of such
8	Code is amended by inserting "(as in effect on the
9	day before the date of the enactment of the Death
10	Tax Elimination Act)" before the period.
11	(2) The table of sections for part IV of sub-
12	chapter A of chapter 11 of such Code is amended by
13	striking the item relating to section 2057.
14	(c) Effective Date.—The amendments made by
15	this section shall apply to estates of decedents dying, and
16	gifts made, after December 31, 2001.
17	TITLE III—MODIFICATIONS OF
18	<b>GENERATION-SKIPPING</b>
19	TRANSFER TAX
20	SEC. 301. DEEMED ALLOCATION OF GST EXEMPTION TO
21	LIFETIME TRANSFERS TO TRUSTS; RETRO-
22	ACTIVE ALLOCATIONS.
23	(a) IN GENERAL.—Section 2632 of the Internal Rev-
24	enue Code of 1986 (relating to special rules for allocation
25	of GST exemption) is amended by redesignating sub-



1	section (c) as subsection (e) and by inserting after sub-
2	section (b) the following new subsections:
3	"(c) DEEMED ALLOCATION TO CERTAIN LIFETIME
4	Transfers to GST Trusts.—
5	"(1) IN GENERAL.—If any individual makes an
6	indirect skip during such individual's lifetime, any
7	unused portion of such individual's GST exemption
8	shall be allocated to the property transferred to the
9	extent necessary to make the inclusion ratio for such
10	property zero. If the amount of the indirect skip ex-
11	ceeds such unused portion, the entire unused portion
12	shall be allocated to the property transferred.
13	"(2) Unused Portion.—For purposes of para-
14	graph (1), the unused portion of an individual's
15	GST exemption is that portion of such exemption
16	which has not previously been—
17	"(A) allocated by such individual,
18	"(B) treated as allocated under subsection
19	(b) with respect to a direct skip occurring dur-
20	ing or before the calendar year in which the in-
21	direct skip is made, or
22	"(C) treated as allocated under paragraph
23	(1) with respect to a prior indirect skip.
24	"(3) Definitions.—



1	"(A) INDIDER OVER E
1	"(A) Indirect skip.—For purposes of
2	this subsection, the term 'indirect skip' means
3	any transfer of property (other than a direct
4	skip) subject to the tax imposed by chapter 12
5	made to a GST trust.
6	"(B) GST TRUST.—The term 'GST trust'
7	means a trust that could have a generation-
8	skipping transfer with respect to the transferor
9	unless—
10	"(i) the trust instrument provides that
11	more than 25 percent of the trust corpus
12	must be distributed to or may be with-
13	drawn by one or more individuals who are
14	non-skip persons—
15	"(I) before the date that the indi-
16	vidual attains age 46,
17	"(II) on or before one or more
18	dates specified in the trust instrument
19	that will occur before the date that
20	such individual attains age 46, or
21	"(III) upon the occurrence of an
22	event that, in accordance with regula-
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22 23 24	tions prescribed by the Secretary, may



1	the date that such individual attains
2	age 46;
3	"(ii) the trust instrument provides
4	that more than 25 percent of the trust cor-
5	pus must be distributed to or may be with-
6	drawn by one or more individuals who are
7	non-skip persons and who are living on the
8	date of death of another person identified
9	in the instrument (by name or by class)
10	who is more than 10 years older than such
11	individuals;
12	"(iii) the trust instrument provides
13	that, if one or more individuals who are
14	non-skip persons die on or before a date or
15	event described in clause (i) or (ii), more
16	than 25 percent of the trust corpus either
17	must be distributed to the estate or estates
18	of one or more of such individuals or is
19	subject to a general power of appointment
20	exercisable by one or more of such individ-
21	uals;
22	"(iv) the trust is a trust any portion
23	of which would be included in the gross es-
24	tate of a non-skip person (other than the



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1	transferor) if such person died immediately
2	after the transfer;
3	"(v) the trust is a charitable lead an-
4	nuity trust (within the meaning of section
5	2642(e)(3)(A)) or a charitable remainder
6	annuity trust or a charitable remainder
7	unitrust (within the meaning of section
8	664(d)); or
9	"(vi) the trust is a trust with respect
10	to which a deduction was allowed under
11	section 2522 for the amount of an interest
12	in the form of the right to receive annual
13	payments of a fixed percentage of the net
14	fair market value of the trust property (de-
15	termined yearly) and which is required to
16	pay principal to a non-skip person if such
17	person is alive when the yearly payments
18	for which the deduction was allowed termi-
19	nate.
20	For purposes of this subparagraph, the value of
21	transferred property shall not be considered to
22	be includible in the gross estate of a non-skip
23	person or subject to a right of withdrawal by
24	reason of such person holding a right to with-

draw so much of such property as does not ex-



1	ceed the amount referred to in section 2503(b)
2	with respect to any transferor, and it shall be
3	assumed that powers of appointment held by
4	non-skip persons will not be exercised.
5	"(4) AUTOMATIC ALLOCATIONS TO CERTAIN
6	GST TRUSTS.—For purposes of this subsection, an
7	indirect skip to which section 2642(f) applies shall
8	be deemed to have been made only at the close of
9	the estate tax inclusion period. The fair market
10	value of such transfer shall be the fair market value
11	of the trust property at the close of the estate tax
12	inclusion period.
13	"(5) Applicability and effect.—
14	"(A) IN GENERAL.—An individual—
15	"(i) may elect to have this subsection
16	not apply to—
17	"(I) an indirect skip, or
18	"(II) any or all transfers made
19	by such individual to a particular
20	trust, and
21	"(ii) may elect to treat any trust as a
22	GST trust for purposes of this subsection
23	with respect to any or all transfers made
24	by such individual to such trust.
25	"(B) Elections.—



1	"(i) Elections with respect to
2	INDIRECT SKIPS.—An election under sub-
3	paragraph (A)(i)(I) shall be deemed to be
4	timely if filed on a timely filed gift tax re-
5	turn for the calendar year in which the
6	transfer was made or deemed to have been
7	made pursuant to paragraph (4) or on
8	such later date or dates as may be pre-
9	scribed by the Secretary.
10	"(ii) OTHER ELECTIONS.—An election
11	under clause (i)(II) or (ii) of subparagraph
12	(A) may be made on a timely filed gift tax
13	return for the calendar year for which the
14	election is to become effective.
15	"(d) Retroactive Allocations.—
16	"(1) In general.—If—
17	"(A) a non-skip person has an interest or
18	a future interest in a trust to which any trans-
19	fer has been made,
20	"(B) such person—
21	"(i) is a lineal descendant of a grand-
22	parent of the transferor or of a grand-
23	parent of the transferor's spouse or former
24	spouse, and



1	"(ii) is assigned to a generation below
2	the generation assignment of the trans-
3	feror, and
4	"(C) such person predeceases the trans-
5	feror,
6	then the transferor may make an allocation of any
7	of such transferor's unused GST exemption to any
8	previous transfer or transfers to the trust on a
9	chronological basis.
10	"(2) Special rules.—If the allocation under
11	paragraph (1) by the transferor is made on a gift
12	tax return filed on or before the date prescribed by
13	section 6075(b) for gifts made within the calendar
14	year within which the non-skip person's death
15	occurred—
16	"(A) the value of such transfer or trans-
17	fers for purposes of section 2642(a) shall be de-
18	termined as if such allocation had been made
19	on a timely filed gift tax return for each cal-
20	endar year within which each transfer was
21	made,
22	"(B) such allocation shall be effective im-
23	mediately before such death, and



1	"(C) the amount of the transferor's unused
2	GST exemption available to be allocated shall
3	be determined immediately before such death.
4	"(3) FUTURE INTEREST.—For purposes of this
5	subsection, a person has a future interest in a trust
6	if the trust may permit income or corpus to be paid
7	to such person on a date or dates in the future.".
8	(b) Conforming Amendment.—Paragraph (2) of
9	section 2632(b) of such Code is amended by striking "with
10	respect to a direct skip" and inserting "or subsection
11	(c)(1)".
12	(c) Effective Dates.—
13	(1) DEEMED ALLOCATION.—Section 2632(c) of
14	the Internal Revenue Code of 1986 (as added by
15	subsection (a)), and the amendment made by sub-
16	section (b), shall apply to transfers subject to chap-
17	ter 11 or 12 made after December 31, 1999, and to
18	estate tax inclusion periods ending after December
19	31, 1999.
20	(2) RETROACTIVE ALLOCATIONS.—Section
21	2632(d) of the Internal Revenue Code of 1986 (as
22	added by subsection (a)) shall apply to deaths of
23	non-skip persons occurring after December 31,
24	1999.



1	SEC. 302. SEVERING OF TRUSTS.
2	(a) IN GENERAL.—Subsection (a) of section 2642 of
3	the Internal Revenue Code of 1986 (relating to inclusion
4	ratio) is amended by adding at the end the following new
5	paragraph:
6	"(3) Severing of trusts.—
7	"(A) IN GENERAL.—If a trust is severed in
8	a qualified severance, the trusts resulting from
9	such severance shall be treated as separate
10	trusts thereafter for purposes of this chapter.
11	"(B) QUALIFIED SEVERANCE.—For pur-
12	poses of subparagraph (A)—
13	"(i) IN GENERAL.—The term 'quali-
14	fied severance' means the division of a sin-
15	gle trust and the creation (by any means
16	available under the governing instrument
17	or under local law) of two or more trusts
18	if—
19	"(I) the single trust was divided
20	on a fractional basis, and
21	"(II) the terms of the new trusts,
22	in the aggregate, provide for the same
23	succession of interests of beneficiaries
24	as are provided in the original trust.
25	"(ii) Trusts with inclusion pation

GREATER THAN ZERO.—If a trust has an



1	inclusion ratio of greater than zero and
2	less than 1, a severance is a qualified sev-
3	erance only if the single trust is divided
4	into two trusts, one of which receives a
5	fractional share of the total value of all
6	trust assets equal to the applicable fraction
7	of the single trust immediately before the
8	severance. In such case, the trust receiving
9	such fractional share shall have an inclu-
10	sion ratio of zero and the other trust shall
11	have an inclusion ratio of 1.
12	"(iii) REGULATIONS.—The term
13	'qualified severance' includes any other
14	severance permitted under regulations pre-
15	scribed by the Secretary.
16	"(C) Timing and manner of
17	SEVERANCES.—A severance pursuant to this
18	paragraph may be made at any time. The Sec-
19	retary shall prescribe by forms or regulations
20	the manner in which the qualified severance
21	shall be reported to the Secretary.".
22	(b) Effective Date.—The amendment made by
23	this section shall apply to severances after December 31,
24	1999.



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1	SEC. 303. MODIFICATION OF CERTAIN VALUATION RULES.
2	(a) GIFTS FOR WHICH GIFT TAX RETURN FILED OR
3	DEEMED ALLOCATION MADE.—Paragraph (1) of section
4	2642(b) of such Code (relating to valuation rules, etc.)
5	is amended to read as follows:
6	"(1) Gifts for which gift tax return
7	FILED OR DEEMED ALLOCATION MADE.—If the allo-
8	cation of the GST exemption to any transfers of
9	property is made on a gift tax return filed on or be-
10	fore the date prescribed by section 6075(b) for such
11	transfer or is deemed to be made under section 2632
12	(b)(1) or (c)(1)—
13	"(A) the value of such property for pur-
14	poses of subsection (a) shall be its value as fi-
15	nally determined for purposes of chapter 12
16	(within the meaning of section $2001(f)(2)$ ), or,
17	in the case of an allocation deemed to have been
18	made at the close of an estate tax inclusion pe-
19	riod, its value at the time of the close of the es-
20	tate tax inclusion period, and
21	"(B) such allocation shall be effective on
22	and after the date of such transfer, or, in the
23	case of an allocation deemed to have been made
24	at the close of an estate tax inclusion period, on
25	and after the close of such estate tax inclusion



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period.".

1	(b) Transfers at Death.—Subparagraph (A) of
2	section 2642(b)(2) of such Code is amended to read as
3	follows:
4	"(A) Transfers at Death.—If property
5	is transferred as a result of the death of the
6	transferor, the value of such property for pur-
7	poses of subsection (a) shall be its value as fi-
8	nally determined for purposes of chapter 11; ex-
9	cept that, if the requirements prescribed by the
10	Secretary respecting allocation of post-death
11	changes in value are not met, the value of such
12	property shall be determined as of the time of
13	the distribution concerned.".
14	(c) EFFECTIVE DATE.—The amendments made by
15	this section shall apply to transfers subject to chapter 11
16	or 12 of the Internal Revenue Code of 1986 made after
17	December 31, 1999.
18	SEC. 304. RELIEF PROVISIONS.
19	(a) IN GENERAL.—Section 2642 of such Code is
20	amended by adding at the end the following new sub-
21	section:
22	"(g) Relief Provisions.—
23	"(1) Relief from late elections.—
24	"(A) IN GENERAL.—The Secretary shall by
25	regulation prescribe such circumstances and



1 procedures under which extensions of time wil
2 be granted to make—
3 "(i) an allocation of GST exemption
described in paragraph (1) or (2) of sub-
5 section (b), and
6 "(ii) an election under subsection
7 (b)(3) or (c)(5) of section 2632.
8 Such regulations shall include procedures for
9 requesting comparable relief with respect to
transfers made before the date of the enactment
of this paragraph.
12 "(B) Basis for determinations.—In
determining whether to grant relief under this
paragraph, the Secretary shall take into account of the secretary shall take i
count all relevant circumstances, including evi-
dence of intent contained in the trust instru-
ment or instrument of transfer and such other
factors as the Secretary deems relevant. For
purposes of determining whether to grant relie
20 under this paragraph, the time for making the
21 allocation (or election) shall be treated as if no
expressly prescribed by statute.
23 "(2) Substantial compliance.—An alloca-
24 tion of GST exemption under section 2632 that
demonstrates an intent to have the lowest possible



inclusion ratio with respect to a transfer or a trust
shall be deemed to be an allocation of so much of
the transferor's unused GST exemption as produces
the lowest possible inclusion ratio. In determining
whether there has been substantial compliance, all
relevant circumstances shall be taken into account,
including evidence of intent contained in the trust
instrument or instrument of transfer and such other
factors as the Secretary deems relevant.".

### (b) EFFECTIVE DATES.—

- (1) Relief from Late Elections.—Section 2642(g)(1) of the Internal Revenue Code of 1986 (as added by subsection (a)) shall apply to requests pending on, or filed after, December 31, 1999.
- (2) SUBSTANTIAL COMPLIANCE.—Section 2642(g)(2) of such Code (as so added) shall apply to transfers subject to chapter 11 or 12 of the Internal Revenue Code of 1986 made after December 31, 1999. No implication is intended with respect to the availability of relief from late elections or the application of a rule of substantial compliance on or before such date.



# 1 TITLE IV—EXTENSION OF TIME 2 FOR PAYMENT OF ESTATE TAX

- 3 SEC. 401. INCREASE IN NUMBER OF ALLOWABLE PARTNERS
- 4 AND SHAREHOLDERS IN CLOSELY HELD
- 5 **BUSINESSES.**
- 6 (a) IN GENERAL.—Paragraphs (1)(B)(ii), (1)(C)(ii),
- 7 and (9)(B)(iii)(I) of section 6166(b) of the Internal Rev-
- 8 enue Code of 1986 (relating to definitions and special
- $9\,$  rules) are each amended by striking "15" and inserting
- 10 "75".
- 11 (b) EFFECTIVE DATE.—The amendments made by
- 12 this section shall apply to estates of decedents dying, and
- 13 gifts made, after December 31, 2000.

